# REPORT OF THE AUDIT OF THE SCOTT COUNTY CLERK

For The Year Ended December 31, 2004



### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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#### **EXECUTIVE SUMMARY**

### AUDIT EXAMINATION OF THE SCOTT COUNTY CLERK

#### For The Year Ended December 31, 2004

The Auditor of Public Accounts has completed the Scott County Clerk's audit for the year ended December 31, 2004. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

Excess fees decreased by \$68,700 from the prior year, resulting in excess fees of \$822,461 as of December 31, 2004. Revenues decreased by \$276,888 from the prior year and expenditures decreased by \$208,188.

#### **Report Comment:**

• The Clerk's Office Lacks Adequate Segregation Of Duties

#### **Deposits:**

The Clerk's deposits were insured and collateralized by bank securities or bonds.

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### CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable George Lusby, Scott County Judge/Executive Honorable Donna Perry, Scott County Clerk Members of the Scott County Fiscal Court

#### Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Scott County, Kentucky, for the year ended December 31, 2004. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statement referred to above presents fairly, in all material respects, the revenues, expenditures, and excess fees of the County Clerk for the year ended December 31, 2004, in conformity with the regulatory basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated December 1, 2005, on our consideration of the County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.





The Honorable George Lusby, Scott County Judge/Executive Honorable Donna Perry, Scott County Clerk Members of the Scott County Fiscal Court

Based on the results of our audit, we have presented the accompanying comment and recommendation, included herein, which discusses the following report comment:

• The Clerk's Office Lacks Adequate Segregation Of Duties

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Scott County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed - December 1, 2005

## SCOTT COUNTY DONNA PERRY, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

#### For The Year Ended December 31, 2004

#### Revenues

State Fees For Services		\$ 14,751
Fiscal Court		80,140
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 840,919	
Usage Tax	3,745,530	
Tangible Personal Property Tax	3,283,242	
Other-		
Fish and Game Licenses	1,814	
Marriage Licenses	11,178	
Lien Release Fees	9,566	
Deed Transfer Tax	278,112	
Delinquent Tax	260,166	8,430,527
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	30,104	
Real Estate Mortgages	133,739	
Chattel Mortgages and Financing Statements	111,179	
Powers of Attorney	3,933	
Release Fees	42,838	
All Other Recordings	19,265	
Charges for Other Services-		
Candidate Filing Fees	1,250	
Copywork	5,122	347,430
Other:		
Postage	3,992	
Refunds/Overpayments	12,254	
Miscellaneous	1,684	17,930
Interest Earned		 2,423
Total Revenues		8,893,201

#### SCOTT COUNTY

#### DONNA PERRY, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2004 (Continued)

#### Expenditures

Payments to State:  Motor Vehicle-				
Licenses and Transfers	\$ 639,20	2.		
Usage Tax	3,626,45			
Tangible Personal Property Tax	1,173,26			
Licenses, Taxes, and Fees-	, , -			
Fish and Game Licenses	1,74	2		
Delinquent Tax	40,45			
Legal Process Tax	39,43	7		
Candidate Filing Fees	51	0	\$ 5,521,059	
Payments to Fiscal Court:				
Tangible Personal Property Tax	357,33	8		
Delinquent Tax	25,39	1		
Deed Transfer Tax	264,15	8	646,887	
Payments to Other Districts:				
Tangible Personal Property Tax	1,618,93	6		
Delinquent Tax	136,98	5_	1,755,921	
Payments to Sheriff			1,885	
Payments to County Attorney			37,306	
Other Charges-				
Miscellaneous	4,14	6		
Refunds	22,34	.9		
Bank Service Charges	26	<u> 2</u> _	26,757	
Total Expenditures				\$ 7,989,815
Net Revenues				903,386
Less: Statutory Maximum				 74,232
Excess Fees				829,154
Less: Expense Allowance			3,600	,
Training Incentive Benefit		_	3,093	 6,693
Excess Fees Due County for 2004				822,461
Payments to Fiscal Court - Monthly				816,778
Payments to Fiscal Court - March 10, 2005				 5,683
Balance Due Fiscal Court at Completion of Audit				\$ 0

#### SCOTT COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2004

#### Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31, that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2004 services
- Reimbursements for 2004 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2004

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

#### C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

SCOTT COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2004 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate was 7.34 percent for the first six months and 8.48 percent for the last six months of the year.

Benefits fully vest on reaching five years of service. Aspects of benefits include retirement after 27 years of service or age 65.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2004, the County Clerk's deposits were fully insured or collateralized at a 100% level with collateral of pledged securities held by the County Clerk's agent in the County Clerk's name.



#### SCOTT COUNTY DONNA PERRY, COUNTY CLERK COMMENT AND RECOMMENDATION

For The Year Ended December 31, 2004

#### INTERNAL CONTROL - REPORTABLE CONDITION AND MATERIAL WEAKNESS:

#### The Clerk's Office Lacks Adequate Segregation Of Duties

We noted a lack of adequate segregation of duties for the internal control structure and its operation. The County Clerk could implement the following procedures to establish some controls that would put into place an adequate segregation of duties.

- Daily receipts reconciled to daily checkout sheets by a person who has no access to accounting records and does not make deposits.
- Recording of receipts and disbursements ledgers by an individual who does not make deposits or sign checks.
- Bank reconciliation prepared monthly and agreed to the receipts and disbursements ledgers by an individual who has no access to accounting records and does not make deposits.

County Clerk's Response:

Will continue to monitor bookkeeper's records on a regular basis.

#### **PRIOR YEAR:**

Lacks Adequate Segregation of Duties - This has not been corrected and is repeated in this report.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



The Honorable George Lusby, Scott County Judge/Executive Honorable Donna Perry, Scott County Clerk Members of the Scott County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Scott County Clerk for the year ended December 31, 2004, and have issued our report thereon dated December 1, 2005. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Scott County Clerk's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statement and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the entity's ability to record, process, summarize, and report financial data consistent with the assertions of management in the financial statement. The reportable condition is described in the accompanying comment and recommendation.

#### The Clerk's Office Lacks Adequate Segregation of Duties

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statement being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, we consider the reportable condition described above to be a material weakness.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

#### **Compliance And Other Matters**

As part of obtaining reasonable assurance about whether the Scott County Clerk's financial statement for the year ended December 31, 2004, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

Audit fieldwork completed - December 1, 2005